# EXPLANATORY FOREWORD

# 1. Contents

In accordance with statutory obligations and the Code of Practice on Local Authority Accounting, the accounts for 2003/2004 include the following statements:

# Consolidated Revenue Account

This account summarises all of the Council's revenue activities for both the General Fund and Housing Revenue Account and shows how the net cost has been financed from government grants and council taxpayers.

# Housing Revenue Account

The Council is required to maintain a separate account for income and expenditure on council housing and related activities.

# Collection Fund

The Collection Fund is separate from the rest of the Council's accounts and summarises council tax and business rate transactions for the Borough, County Council, Police Authority and Central Government.

# Statement of Total Movement in Reserves

The statement brings together all gains and losses for the financial year which are not reported through the Consolidated Revenue Account.

# Cash Flow Statement

All cash flows between the Council and third parties are included in the statement.

## 2. Summary of Financial Performance during the year

Whilst the Council's overall financial position remains weak, it is significantly better than anticipated six months ago when the revised budget was being prepared. Strategies now in place should enable this trend to continue in the medium term but projections of future tax requirements remain a concern.

# General Fund (pages 10 - 16)

The revised budget shortfall on the General Fund for 2003/2004 was £99,910. The actual surplus on the General Fund is £174,620 - a better position than forecast by £274,530.

The main variations in the General Fund budget were:

#### o Section 38 Income

On  $31^{st}$  March 2004, the inspection & supervision of Section 38 agreements transferred to Hampshire County Council (this was noted in the Statement of Accounts for 2002/2003). A proportion of the fees held by Gosport at  $31^{st}$  March will be passed to the County in respect of the schemes which are incomplete and still require supervision. The figure to be paid over is being finalised by officers from both Authorities and pending this agreement, a prudent figure has been included in the final accounts. Additional income of £68,270 has resulted from this.

o Planning, Building Control (Partnership) and Land Charges Fee Income

These three services have benefited from additional income above that included in the revised budgets. It is difficult to estimate whether these income sources will continue to be buoyant as they depend on the national economic climate. Total additional income of £80,830 is included in the accounts.

o Housing Benefits

The net overall Housing Benefit variance is reduced expenditure of  $\pounds$ 41,400. This comprises two elements.

(i) The calculation of recoverable Benefit overpayments as at  $31^{st}$  March has resulted in additional income of £142,490, less

(ii) Additional net costs (after subsidy) of £79,890 in respect of Rent Allowances and £21,200 in respect of Local Tax Rebates. These result from a mix of higher than anticipated payments combined with a slightly lower overall subsidy rate. The final accounts have been closed on the basis of the latest available draft subsidy claim figures - the final version for external audit will not be available until after the deadline for the closure of the accounts.

o Priddys Hard

In aiding the preparation of the development proposal for the Priddy's Hard site during 2003/2004 the Council has earned income of  $\pm$ 70,000. This is lower than that forecast when the revised budget was compiled.

The revised budget included a transfer from reserves of £99,910. The surplus for 2003/2004 means that a transfer of £174,620 will be made to reserves. Accordingly, the working balance at  $31^{st}$  March 2004 now stands at £638,910 or 6.11% of the estimated General Fund net expenditure for 2004/2005. (The Council's target is 7%).

## Housing Revenue Account (pages 18 - 21)

The Housing Revenue Account was forecast to have a revenue surplus of £206,000 for 2003/2004 which would increase the account balance to £895,750 at  $31^{st}$  March 2004. The actual position for the year is a surplus of £247,350 which has increased the account balance to £937,100

## Capital Programme

The revised Capital Programme for 2003/2004 was budgeted at £9,615,000. The actual capital spend is £23,763,890. However, the latter figure includes £15,854,760 in respect of the transfer of the tower blocks to Kelsey Housing Association. While this transaction is cost neutral to the Council it is required to be shown within the capital accounts.

Comparing the outturn on a like for like basis, actual capital expenditure of  $\pounds7,909,130$  was incurred against the budgeted  $\pounds9,615,000$  – a shortfall of  $\pounds1.71$  million. The overall net shortfall comprises slippage of approximately,  $\pounds1.97$  million less funded expenditure of  $\pounds0.34$  million not included in the revised programme plus other general variations of  $\pounds0.08$  million.

An analysis of capital expenditure for 2003/2004 together with a financing summary and scheme commitments as at 31<sup>st</sup> March 2004 are included in Note 3 to the Consolidated Balance Sheet.

At 31<sup>st</sup> March 2004, the Council has funds of approximately £4.1 million which may be utilised for capital expenditure purposes; this includes specific and committed funding. Capital funding is also possible under the Prudential Code regime of capital controls which will be in place in 2004/2005.

## Treasury Management

At  $31^{st}$  March 2004, the Council does not have any investments nor outstanding long term or temporary borrowing (the remaining long term borrowing of £5 million being repaid in 2003/2004) and is therefore debt free at year end for the purposes of pooling housing capital receipts - meaning that the Council can retain, for local (housing) use, 75%, 50% and 25% respectively of Housing 'Right to Buy' set aside capital receipts in 2004/05, 2005/06 and 2006/07 that would otherwise have to be paid into the national pool.

The premium of £87,570 incurred on the early redemption of the PWLB loans was met by applying PCL (Provision for Credit Liabilities) - effectively a transfer from the Capital Financing Reserve. This is specifically allowed for by regulation and has resulted in substantial revenue interest savings.

The current account was overdrawn by  $\pounds 692,000$  at year end - within the Council's approved overdraft limit of  $\pounds 1$  million.

#### Local Tax Collection

The surplus on the collection fund, which reflects income from Council Tax and Non Domestic Rates together with the spending requirements of Gosport Borough, Hampshire County Council and the Hampshire Police Authority, is slightly lower than anticipated by £21,360 at £977,050. The rates of Council Tax and Non Domestic Rates collection for 2003/2004 are 97.0% and 98.7% respectively (96.81% and 98.37% for 2002/2003).

## Pensions

For 2003/2004, the Statement of Accounts reflects the adoption of FRS17 - this is a change in accounting policy and requires the restatement of prior year figures. This is described in detail in note 12 to the statement of accounting policies, note 8 to the consolidated revenue account and note 19 to the consolidated balance sheet.

The Pension note to the Consolidated Balance Sheet on page 32 shows an improved position over last year, mainly as a result of positive investment returns. An actuarial valuation of the fund is due at  $31^{st}$  March 2004 but will not be available until 2005.

# STATEMENT OF ACCOUNTING POLICIES

# 1. General

These accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting, issued in 2003 by the Chartered Institute of Public Finance and accountancy (CIPFA). The guidance notes issued by CIPFA on the application of accounting standards have also been followed. Any significant non-compliance is disclosed in the following statements.

# 2. Fixed Assets

Expenditure on fixed assets is capitalised in the accounts on an accruals basis. Only expenditure that benefits the authority for a period of more than one year is capitalised. This excludes spending on routine repairs and maintenance of fixed assets, which is charged directly to service revenue accounts.

A de-minimus level of  $\pm 10,000$  has been set for operational assets below which expenditure is not capitalised.

Fixed assets are valued on the basis recommended by CIPFA and in accordance with the principles of the Royal Institution of Chartered Surveyors (RICS) Appraisal and Valuation Manual and Guidance Note 11.

- Operational, non-specialised properties are valued at existing use value
- Operational, specialised properties are valued at depreciated replacement cost
- Non Operational Assets, including investment properties and assets that are surplus to requirements are included at open market value
- Infrastructure and Community Assets, and Vehicles, Plant and Equipment are included in the balance sheet at historical cost

Any surpluses or deficits arising from revaluations are recorded in the fixed asset restatement reserve. Assets are revalued every five years on a rolling programme and an impairment assessment is also undertaken to identify material changes outside of this cycle.

Council dwellings are valued at their EUV-SH [Economic Use Value for Social Housing]. This valuation was originally undertaken in April 2000 and for the 2003/2004 accounts this has been indexed in line with the average value of right to buy sales for the interceding years to bring the valuation up to date as at March 2004.

An impairment assessment of the Town Hall has resulted in a reduction in the value reflected in the fixed asset register of  $\pm 330,280$ . This is the due to the requirement for substantial repairs and maintenance works.

# 3. Depreciation

Assets other than land are depreciated over their useful economic lives except where the asset's life is so long that depreciation would not be material. Depreciation is calculated using the straight line method over the following periods.

Buildings: individually assessed Vehicles: 5 - 7 years Infrastructure: 20 - 50 years Equipment: 3-10 years

The depreciation charge for housing stock is equal to the Major Repairs Allowance. This represents a capital sum that is allowed annually to maintain the council's housing stock and in 2003/2004 is £2.41 m.

# 4. Capital Charges

From 1<sup>st</sup> April 1994 and 1<sup>st</sup> April 2001, General Fund service accounts and the Housing Revenue Account respectively, have been charged with a capital charge for all fixed assets used in the provision of services. The capital charge comprises an 'asset rental' calculated by applying a specified notional rate of interest to asset values, and the provision for depreciation where applicable.

The notional rates of interest applied in 2003/2004 were 3.5% for assets valued at current value, and 4.625% for assets valued at historical cost. These rates of interest were applied to opening asset values in the Fixed Asset Register except for Council Dwellings where a 3.5% asset rental was applied to the March 2004 valuation.

Capital charges are reversed in the Consolidated Revenue Account and are therefore cost neutral.

## 5. Deferred Charges

Deferred Charges represent expenditure which may properly be capitalised but which does not represent tangible fixed assets and are written out to revenue over an appropriate period. They include, for example, housing improvement grants.

## 6. Leases

Where assets are acquired under operating leases, the annual leasing rentals are charged to the revenue accounts of the services that use the assets. Asset ownership is retained by the lessor.

# 7. Debtors and Creditors

The accounts of the Council are maintained on an accruals basis in accordance with the Code of Accounting Practice. That is, sums due to, or from, the Council during the year are included whether or not the cash has actually been received or paid in the year. This policy is consistently applied each year and therefore does not have a material effect on the years accounts.

# 8. Stocks

To comply with SSAP 9 stocks should be included in the balance sheet at the lower of cost and net realisable value. Stocks and stores items are valued at last purchase price.

# 9. Cost of Support Services

All costs of management and administration have been fully allocated to services following the principles outlined in CIPFA's Best Value Accounting Code of Practice. Generally, all overheads are initially apportioned on suitable bases (ie accommodation on floor area occupied) and end service unit costs are fully reallocated to services and functions on the basis of time spent.

# 10. Interest

Interest earned and interest paid are accrued and accounted for in the Council's accounts. The Housing Revenue Account is charged or credited for a proportion of the net interest paid or earned in accordance with statutory guidelines.

## 11. Investments

The Council's investments are recorded in the balance sheet at original cost.

## 12. Pensions

The Council's employees belong to the Local Government Superannuation Scheme administered by Hampshire County Council. Detailed regulations govern rates of contribution and scales of benefit.

The scheme's accounts are prepared in accordance with the Financial Reporting Standard No 17 - Retirement Benefits (FRS17). The pension scheme is detailed in notes 8 to the consolidated revenue account and 19 to the consolidated balance sheet.

These accounting policies represent a change to those applied in prior years. Previous policy was to recognise liabilities in relation to retirement benefits only when employer's contributions became payable to the pension fund or payments fell due to the pensioners for which we were directly responsible. The new policies better reflect our commitment in the long term to increase contributions to make up any shortfall in attributable net assets in the pension fund.

The change has had the following effects on the results of the prior and current periods.

- The overall amount to be met from government grants and local taxation has remained unchanged, but the costs disclosed for individual services in 2003/2004 are 0.53% lower after the replacement of employer's contributions by current service costs and Net Operating Expenditure is 6.87% higher than it would otherwise have been.
- The basis of apportionment used in the former exercise is that of administration recharges from business units to a division of service level as this closely reflects the incidence of staffing costs and pension liabilities. The Consolidated Revenue Account reflects this apportionment at the required summarised service expenditure analysis level.
- The timetable for reporting the Council's Best Value Performance Indicators (BVPIs) for 2003/2004 required the provision of the cost element for BV86 (Cost of Household Waste Collection per Household) and BV107 (Cost of Planning per Head of Population) prior to the cost implications of FRS17 being available. The actual apportionment calculation referred to above has not resulted in a material difference to the cost elements for the two BVPIs.
- The requirement to recognise the net pensions liability in the balance sheet has reduced the reported net worth of the authority by 8.46%

# 13. Government Grants and Contributions

Government Grants and other contributions are accounted for on an accruals basis and recognised in the accounting statements when the conditions for their receipt have been complied with and there is reasonable certainty that the grant or contribution will be received.

## 14. Provisions and Reserves

The Council maintains certain reserves and provisions. These are briefly described below.

- Unapplied Capital Receipts primarily result from the sale of land and property and are invested pending use for financing new development or redemption of debt. Those receipts set aside for repayment of debt are included within the capital financing reserve.
- Deferred Capital Receipts consist of the outstanding balance of mortgage advances for the Sale of Council Houses and Houses Built for Sale.
- A provision for bad debts is maintained for debts that may be irrecoverable.
- General Fund and Housing Revenue Account balances safeguard the Council against any major unforeseen increases in expenditure or decreases in income.
- Fixed Asset Restatement Reserve represents the difference between valuing assets on the basis of previous accounting practice and current accounting

practice together with any movement following asset revaluations and the net book value of any asset disposals.

- Capital Financing Reserve this comprises: amounts set aside for the repayment of external loans, fixed asset expenditure financed from revenue, the reserved proportion of capital receipts required to be set aside to pay external loans, capital receipts applied to finance fixed asset expenditure, the adjustment to depreciation needed to form the minimum revenue provision.
- Local Tax Reserves represent the surpluses arising from the collection of Council Tax. Council Tax surpluses are distributed between Hampshire County Council, Hampshire Police Authority and Gosport Borough Council on the basis of estimates of balances made in the previous year.
- Provisions are required for any liabilities of uncertain timing or amount that have been incurred and are recognised only when they exist at the balance sheet date. Provisions are charged to revenue accounts and when the expenditure is incurred this is charged directly to the provision. Provisions are utilised only for the purpose for which they are established, except when a change is required as a result of a review of the appropriateness of the balance or charge. For details of specific provisions see note 11 to the Consolidated Balance Sheet.

# 15. Prior Year Adjustments

Asset Management Revenue Account

The layout and content of the Asset Management Revenue Account (AMRA) and Minimum Revenue Provision in the notes to the Balance Sheet have been amended to accord with the Accounting Code of Practice. This has necessitated restating the comparative figures for 2002/2003. There is no effect on the Council's finances.

Pensions

As outlined in the explanatory forward and the cross referenced notes to the Statement of Accounts, there has been a change of accounting policy in line with FRS17 and this has necessitated a prior year adjustment.

# CONSOLIDATED REVENUE ACCOUNT

| 2002/2003<br>Net<br>Expenditure<br>£                                     |  | Gross<br>Expenditure<br>£   | Gross<br>Income<br>£   | 2003/2004<br>Net<br>Expenditure<br>£                                  |
|--|--|---|--|---|
| 1,162,150<br>8,492,940<br>1,170,640<br>7,389,730<br>1,909,720<br>191,640 | Central Services to the Public<br>Cultural, Environmental and Planning Service<br>Highways, Roads and Transportation<br>Housing Services<br>Corporate and Democratic Core<br>Unapportionable Central Overheads | 4,522,100<br>10,950,920<br>1,817,040<br>23,911,860<br>2,553,940<br>10,000 | 3,535,820<br>2,684,530<br>710,030<br>15,978,260<br>39,830<br>0 | 986,280<br>8,266,390<br>1,107,010<br>7,933,600<br>2,514,110<br>10,000 |
| 20,316,820   | Net cost of services   |   |  | 20,817,390  |
| (8,457,590)<br>(164,730)<br>(30,000)                                     | Transfer from asset management revenue acc<br>Interest and investment income<br>Pensions Interest Cost and Expected Return o   |   | ts   | (7,625,620)<br>(206,200)<br>1,010,000                                 |
| 11,664,500   | Net operating expenditure  |   | 13,995,570   |   |
| 99,070<br>(413,620)<br>(1,297,830)<br>(60,000)                           |  |   | 247,350<br>0<br>(3,039,650)<br>(900,000)                       |   |
| 9,992,120  | 9,992,120 Amounts to be met from government grants and local taxation  |   | 10,303,270   |   |
| (3,710,870)<br>(3,004,120)<br>(3,211,280)<br>(30,140)                    | Demand on the Collection Fund<br>General Government Grants- Revenue Suppor<br>Non-Domestic Rates distribution<br>Transfers from (-) / to the collection fund in res<br>surpluses or deficits                   |   |  | (3,979,930)<br>(3,802,910)<br>(2,664,750)<br>(30,300)                 |
| 35,710   | Net General Fund (surplus)/deficit   |   |  | (174,620)   |
| 500,000<br>(35,710)<br>464,290   | Balance on General Fund brought forward<br>(Deficit) / Surplus for the year<br>Balance on general fund carried forward   |   |  | 464,290<br>174,620<br>638,910   |

## NOTES TO THE CONSOLIDATED REVENUE ACCOUNT

#### 1. S.137 (3) LOCAL GOVERNMENT ACT 1972

The Local Government Act 2000 granted new powers to authorities in England and Wales to promote well-being in their area. As a consequence the majority of the provisions of s137 were repealed with effect from October 2000. The Council is still required to disclose expenditure under s137(3) eg donations to charities. Actual expenditure under s137(3), incurred on grants to voluntary organisations in 2003/2004 was £32,410.

# 2. S.5 LOCAL GOVERNMENT ACT 1986 PUBLICITY ACCOUNT

Expenditure on publicity amounted to £144,980 in 2003/2004 of which £27,710 was incurred in the production of 'Coastline' the Council's newspaper of which 4 editions were issued to all properties within the Borough. The cost of promoting Tourism for 2003/2004 was £68,360.

## 3. ADMINISTRATION ACCOUNTS

| NET<br>EXPENDITURE<br>RECHARGED<br>2002/2003 |   | EXPENDITURE | INCOME    | NET<br>EXPENDITURE<br>RECHARGED<br>2003/2004 |
|--|---|-------------|-----------|--|
| £  |   | £           | £         | £  |
| 877,600                                      | Environmental Health Services                     | 903,140     | -         | 903,140                                      |
| 1,052,250                                    | Leisure & Amenities                               | 1,098,820   | (8,680)   | 1,090,140                                    |
| 1,547,830                                    | Housing Services                                  | 1,918,830   | (175,950) | 1,742,880                                    |
| 702,490                                      | Regulatory Services                               | 624,600     | (47,860)  | 576,740                                      |
| 547,240                                      | Development & Environment Services                | 651,550     | (1,680)   | 649,870                                      |
| 164,350                                      | Chief Executive                                   | 179,340     | -         | 179,340                                      |
| 204,740                                      | Economic Regeneration                             | 215,220     | -         | 215,220                                      |
| 1,028,170                                    | Corporate Services                                | 1,114,820   | (52,530)  | 1,062,290                                    |
| 722,300                                      | Borough Secretary                                 | 755,310     | (7,000)   | 748,310                                      |
| 2,201,110                                    | Financial Services                                | 2,489,210   | (48,830)  | 2,440,380                                    |
| 722,340                                      | Information Technology                            | 780,570     | (3,160)   | 777,410                                      |
| 404,710                                      | Accommodation                                     | 405,150     | (27,520)  | 377,630                                      |
| (1,562,300)                                  | Less Recharges between Administration<br>Accounts | (1,659,010) |           | (1,659,010)                                  |
| 8,612,830                                    |   | 9,477,550   | (373,210) | 9,104,340                                    |

Net expenditure is recharged to Council and Agency Services on a cost basis.

## 4. TRANSACTIONS ON THE ASSET MANAGEMENT REVENUE ACCOUNT

The main aim of this account is to remove the capital charges from the consolidated revenue account so they do not impact on the charge made to the General Fund. It also includes external interest paid and the statutory capital charge or credit to the Housing Revenue Account (HRA). The impairment losses are from the reduced valuations of Browndown Tip (2002/2003) and the Town Hall (2003/2004). The premium paid on the early repayment of the Council's long term borrowing from the PWLB (£87,570) is also reflected here.

| 2002/2003    |                             |                          | 2003/2004    |
|--------------|-----------------------------|--------------------------|--------------|
| £            | Income                      |                          | £            |
| (3,299,820)  | Capital charges             | -General Fund            | (2,864,510)  |
| (8,415,220)  |                             | -Housing Revenue Account | (8,196,760)  |
| (325,000)    | Impairment Losses           |                          | (330,280)    |
| (445,500)    | Government Grants Deferred  |                          | (561,910)    |
| (125,350)    | HRA Statutory Charges       |                          | -            |
| (12,610,890) |                             |                          | (11,953,460) |
|              | <u>Expenditure</u>          |                          |              |
| 1,142,510    | Provision for depreciation  | -General Fund            | 1,282,390    |
| 2,381,280    |                             | -Housing Revenue Account | 2,412,000    |
| 304,510      | Interest charges            |                          | 157,950      |
| 325,000      | Impairment Losses           |                          | 330,280      |
| -            | Premium on Early Debt Redem | ption                    | 87,570       |
| -            | HRA Statutory Charges       |                          | 57,650       |
| (8,457,590)  | Balance to Revenue Account  |                          | (7,625,620)  |

The Authority is required by statute to set aside a minimum revenue provision for the redemption of external debt. The method of calculating the provision is defined by statute.

| Minimum Revenue Provision                                    |   |
|--|---|
| Non-Housing amount – 4% of credit ceiling                    | 307,570   |
| Housing amount - 2% of credit ceiling                        | 0   |
| Commutation adjustment                                       | (307,570)   |
|  | 0   |
| Adjustments from / (to) the Capital Financing Reserve to the |   |
| Consolidated Revenue Account                                 |   |
| Depreciation charge to General Fund                          | 1,282,390   |
| Deferred Charges written off to Revenue                      | 1,834,910   |
| Impairment Losses  | 330,280   |
| Government Grants Deferred                                   | (561,910)   |
| Minimum Revenue Provision                                    | 0   |
|  | 2,885,670   |
|  | Non-Housing amount – 4% of credit ceiling<br>Housing amount - 2% of credit ceiling<br>Commutation adjustment<br>Adjustments from / (to) the Capital Financing Reserve to the<br>Consolidated Revenue Account<br>Depreciation charge to General Fund<br>Deferred Charges written off to Revenue<br>Impairment Losses<br>Government Grants Deferred |

#### 5. HIGHWAYS AGENCY

The Council's agency agreement for the provision of highways maintenance and management, was terminated by Hampshire County Council on 1<sup>st</sup> May 2002 and the service is now funded and managed directly by the County, though staff remain within the Borough Council offices. The Borough Council has retained the agencies for Traffic Management and Development Control and the County Council reimburses the Borough for this work, including a contribution towards administration costs.

Detailed below is a summary of expenditure incurred in respect of the activity, which is not included in the Consolidated Revenue Account.

|   | £′000 |
|---|-------|
| Routine maintenance – structural                      | 0     |
| - aids to movement                                    | 6     |
| - environmental                                       | 109   |
| <ul> <li>other (including street lighting)</li> </ul> | 0     |
| Special Maintenance                                   | 0     |
| Administrative costs                                  | 95    |
| Structural Maintenance                                | 0     |
| Capital Works and Studies                             | 11    |
| Total Highway Agency Expenditure                      | 221   |

## 6. LOCAL AUTHORITY (GOODS AND SERVICES) ACT 1970

The Council is empowered by this Act to provide goods and services to other public bodies. In 2003/2004 the Council received £367,000 from Hampshire County Council – principally in respect of various Highways Agency functions.

#### 7. LEASED ASSET - RENTALS

|                                 | Finance | Operating |
|---------------------------------|---------|-----------|
|                                 | leases  | leases    |
|                                 | £′000s  | £′000s    |
| Total Rentals paid in 2003/2004 | 0       | 184       |

Outstanding undischarged leasing obligations in respect of operating leases

| £'000 |
|-------|
| 143   |
| 66    |
| 65    |
| 65    |
|       |

#### 8. PENSION ASSETS AND LIABILITIES

As part of the terms and conditions of employment of its officers and other employees, the authority offers retirement benefits. Although these benefits will not actually be payable until employees retire, the authority has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement.

The authority participates in the Local Government Superannuation Scheme, administered by Hampshire County council – this is a funded scheme, meaning that the authority and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets. The Council pays additional contributions in respect of early and efficiency retirements and this is known as the unfunded element. Both parts are reflected in the figures below.

We recognise the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on cash payable in the year, so the real cost of retirement benefits is reversed out of the Consolidated Revenue Account (CRA) after Net Operating Expenditure. The following transactions have been made in the CRA during the year:

|  | 2002/2003<br>£'000 | 2003/2004<br>£'000 |
|--|--------------------|--------------------|
| Net Cost of Services   |                    |                    |
| <ul> <li>Current service costs</li> </ul>  | 790                | 890                |
| <ul> <li>Past service costs</li> </ul>   | 120                | 10                 |
| Net Operating Expenditure  |                    |                    |
| <ul> <li>Interest Cost</li> </ul>  | 2,660              | 2,830              |
| <ul> <li>Expected return on assets in the scheme</li> </ul>  | (2,690)            | (1,820)            |
| Amount to be met from Government Grants and Local Taxation   |                    |                    |
| <ul> <li>Movement on pensions reserve</li> </ul>   | (60)               | (900)              |
| Actual amount charged against council tax for pensions in the year<br>Employers' contributions payable to scheme | (820)              | (1,010)            |

Note 19 to the Consolidated Balance Sheet contains details of the assumptions made in estimating the figures included in this note.

Note 1 to the statement of Total Movements in Reserves details the costs that have arisen through the year estimates made in preparing figures for previous years have had to be revised (eg the expected return on investments)

## 9. EMPLOYEES RECEIVING REMUNERATION IN EXCESS OF £40,000

Employees receiving a remuneration in excess of £40,000 during 2003/2004 are shown below. Remuneration means all amounts due to an employee including expense allowances subject to United Kingdom income tax, and the estimated money value of any benefits received by the employee other than in the form of cash.

## 10. MEMBERS' ALLOWANCES

The total allowances paid to members in 2003/2004 was £187,266.

#### 11. THE EURO

The Authority did not incur any specific expenditure in 2003/2004 preparing for the introduction of the Euro. The likely implications have been reviewed and a Euro group has been established but is not currently active.

#### **12. RELATED PARTY TRANSACTIONS**

There were no material related party transactions during the financial year other than those with other local authorities and government departments as detailed below.

|                              |                                     | £′000  |
|------------------------------|-------------------------------------|--------|
| Central Government           | Revenue Grants                      | 6,468  |
|                              | Capital Grants                      | 894    |
|                              | Government Subsidies                | 10,037 |
| Hampshire County Council     | Precept                             | 21,505 |
|                              | Pension Fund Payments               | 835    |
| Hampshire Police Authority   | Precept                             | 2,477  |
| Building Control Partnership | Payments to Fareham Borough Council | 99     |

#### **13. TRADING OPERATIONS**

The Council is required to report separately on its trading activities for the year.

### BUILDING CONTROL TRADING ACCOUNT

The Building (Local Authority Charge) Regulations 1998 require the disclosure of information regarding the setting of charges for the administration of the building control function -'details of scheme for setting charges'. However, certain activities performed by the Building Control Unit cannot be charged for, such as providing general advice and liasing with other statutory authorities.

From the 1st February 2003, Gosport Building Control merged with Fareham Building Control under a three year agreement for the joint provision of Building Control services to the Boroughs of Gosport and Fareham. The statement below shows the total cost of the operating the building control unit for 2003/04. The Building Control surplus is contained within the General Fund working balance.

| Partnership Trading Account 2003/2004   | Fee Earning         | Non-Fee<br>Earning  | Total                 |
|---|---------------------|---------------------|-----------------------|
|   | £′000s              | £'000s              | £'000s                |
| Expenditure   |                     |                     |                       |
| Employee Expenses   | 211                 | 106                 | 317                   |
| Transport   | 9                   | 4                   | 13                    |
| Supplies and Services   | 21                  | 9                   | 30                    |
| Third Party Payments  | 170                 | 86                  | 256                   |
| Central and Support Services  | 80                  | 40                  | 120                   |
| Total Expenditure   | 491                 | 245                 | 736                   |
| Income<br>Building Regulation Charges<br>Other Fees and Charges<br>Charges to Fareham Borough Council<br>Charges to Gosport Borough Council | 551<br>0<br>12<br>0 | 0<br>4<br>142<br>99 | 551<br>4<br>154<br>99 |
| Total Income  | 563                 | 245                 | 808                   |
| FBC surplus for the year<br>GBC surplus for the year  | 45<br>27            |                     | 45<br>27              |
| GBC surplus for the previous year   | 16                  |                     | 16                    |

# 14. DISCLOSURE OF AUDIT COSTS

In 2003/2004 the Council incurred the following fees relating to external audit and inspection.

| 2002/2003<br>£ |   | 2003/2004<br>£ |
|----------------|---|----------------|
|                | Fees payable to the Audit Commission for: |                |
| 97,810         | External audit services                   | 86,070         |
| 0              | Statutory inspection                      | 15,160         |
| 41,220         | Certification of grant claims and returns | 28,790         |
| 0              | Other Services                            | 0              |
| 139,030        |   | 130,020        |
|                |   |                |

# COUNCIL HOUSING

# THE HOUSING REVENUE ACCOUNT

| ACTUAL<br>2002/2003<br>£   | EXPENDITURE  | ACTUAL<br>2003/2004<br>£  |
|--|--|---|
| 2,345,660<br>2,720,950<br>82,000<br>5,129,230<br>29,000<br>6,033,940<br>2,381,280<br>6,780 | Management<br>Maintenance<br>Rents, Rates, Taxes, Other Charges<br>Rent Rebates<br>Bad Debt Provision<br>Cost of Capital/Impairment/Deferred Charges<br>Depreciation<br>Debt Management Expenses | 2,138,410<br>2,846,160<br>83,270<br>4,906,780<br>0<br>5,784,760<br>2,412,000<br>0 |
| 18,728,840   |  | 18,171,380  |
|  | INCOME   |   |
| 9,824,310<br>232,160<br>736,420<br>2,728,790<br>13,521,680                                 | Dwelling Rents<br>Shops & Garages<br>Service Charges<br>HRA Subsidy (including MRA)  | 9,588,110<br>239,160<br>537,650<br>2,619,830<br>12,984,750                        |
|  |  |   |
| 5,207,160  | NET COST OF SERVICES   | 5,186,630   |
| (5,970,190)<br>39,100  | TFR AMRA<br>(Difference between cost of capital and<br>impairment/deferred charges and HRA interest<br>costs)<br>Amortised Premiums / Discounts  | (5,842,410)<br>39,110   |
| (47,320)<br>(5,978,410)  | HRA Investment Income / Mortgage Interest  | <u>(49,680)</u><br>(5,852,980)  |
| (771,250)  | NET OPERATING EXPENDITURE  | (666,350)   |
| 610,580<br>61,600  | APPROPRIATIONS<br>Revenue Contributions to Capital<br>HRA Set-Aside  | 419,000<br>0  |
| 590,680<br>99,070<br>689,750   | Surplus at beginning of Year<br>(Deficit) / Surplus for Year<br>Surplus at end of Year   | 689,750<br>247,350<br>937,100   |

#### NOTES TO THE HOUSING REVENUE ACCOUNT

#### 1. Local Government and Housing Act 1989

The Housing Revenue Account includes the income and expenditure prescribed by the Local Government and Housing Act 1989. It is presented in accordance with the revised standard classification published by CIPFA in February 1995 and the update published by CIPFA in June 2001 covering resource accounting requirements.

On 31st March 2004, the Council transferred 253 tower block flats to Kelsey Housing Association Ltd. The transaction was cash neutral to the Housing Revenue Account - the receipt of £15.8 million on 31st March being immediately paid back to Kelsey to fund substantial improvement works to the flats. The effects of this transaction are reflected in notes 3, 4, 7 and 8 to the Housing Revenue Account below.

#### 2. Charges for Services and Facilities

Charges are made for heating, water rates, warden services and for communal services supplied to leaseholders.

#### 3. Housing stock

The Council's housing revenue stock, including shared ownership properties, was made up as follows:

|           | 2002/2003 | 2003/2004 |
|-----------|-----------|-----------|
| Houses    | 1,490     | 1,435     |
| Bungalows | 444       | 444       |
| Flats     | 1,796     | 1,520     |
|           | 3,730     | 3,399     |

The Council's housing stock at 31st March 2004 includes 20 'Steane' houses which are the subject , along with 30 dwellings in private ownership, of a redevelopment proposal during 2004/2005.

#### 4. Value of Housing Revenue Account Property

|                 | 2002/2003 | 2003/2004 |
|-----------------|-----------|-----------|
|                 | £′000     | £′000     |
| Operational     | 100,414   | 163,824   |
| Non-Operational | -         | -         |
|                 | 100,414   | 163,824   |

Council dwellings are valued at their EUV-SH [Economic Use Value for Social Housing]. This valuation was originally undertaken in April 2000 and for the 2003/2004 accounts this has been indexed in line with the average value of right to buy sales for the interceding years to bring the valuation up to date as at March 2004.

#### 5. Major Repairs Reserve

The major repairs reserve was set up in 2001/2002 to account for the new government subsidy for major repairs to council dwellings – the major repairs allowance (MRA).

|                              | 2003/2004 |
|------------------------------|-----------|
|                              | £′000     |
| Balance Brought Forward      | 0         |
| Receipts in year             | 2,412     |
| Expenditure in year          |           |
| o Houses and Flats           | 2,378     |
| o Environmental Improvements | 18        |
| o Surveys / Other            | 16        |
| Balance Carried Forward      | 0         |
|                              |           |

#### 6. Housing Repairs

|                         | 2002/2003 | 2003/2004 |
|-------------------------|-----------|-----------|
|                         | £         | £         |
| Expenditure on repairs  | 5,011,263 | 5,201,024 |
| Of which planned        | 3,291,242 | 3,476,772 |
| % of Planned / Response | 65.68%    | 66.85%    |

## 7. Capital Financing

The financing of capital expenditure on the housing revenue account property during the year is shown below. Only a proportion of this expenditure led to an increase in the value of assets and the remainder maintains the value by keeping them in a good state of repair.

|                       | Land  | Houses<br>and<br>Flats | Other | Total  |
|-----------------------|-------|------------------------|-------|--------|
|                       | £'000 | £'000                  | £′000 | £'000  |
| Government Grants     | L 000 | 2,411                  | L 000 | 2,411  |
| Revenue Contributions |       | 419                    |       | 419    |
|                       |       |                        |       |        |
| Borrowing             |       | 441                    |       | 441    |
| Capital Receipts      |       | 15,855                 |       | 15,855 |
|                       | 0     | 19,126                 |       | 19,126 |

## 8. Capital Receipts

Capital receipts from the sale of housing revenue account property in the year were as follows:

|                       | 2003/2004 |
|-----------------------|-----------|
|                       | £'000     |
| Right to buy sales    | 3,703     |
| Tower Blocks Transfer | 15,855    |
|                       | 19,558    |

## 9. Cost of Capital

The charge for the cost of capital is 3.5% (previously 6%) of the value of HRA operational assets carried out in accordance with the guidance on stock valuation published by the DETR in May 2000.

#### 10. Depreciation and Impairment

The total charge for depreciation in 2003/2004 was £2,412,001.

## 11. Subsidy

|                                  | 2002/2003<br>£ | 2003/2004<br>£ |
|----------------------------------|----------------|----------------|
| Management and maintenance       | 3,806,452      | 3,999,295      |
| Major Repairs Allowance          | 2,379,983      | 2,410,714      |
| Charges for capital and interest | 509,777        | 408,462        |
| Rent rebates                     | 5,180,264      | 5,035,568      |
| Interest on receipts             | (33,549)       | (22,679)       |
| Rent income                      | (9,097,149)    | (9,248,021)    |
| Other items                      | 0              | 0              |
| Total for year                   | 2,745,778      | 2,583,339      |
| Adjustment for prior years       | (16,988)       | 89,944         |
| Modified Schemes                 |                | (53,457)       |
| Total subsidy under 1989 Act     | 2,728,790      | 2,619,826      |

|                                     | 2002/2003   | 2003/2004   |
|-------------------------------------|-------------|-------------|
|                                     | £           | £           |
| Current Tenants                     | 199,278     | 225,173     |
| Former Tenants                      | 154,953     | 75,415      |
| Garages                             | 3,634       | 2,989       |
| Total Rent Arrears                  | 357,865     | 303,577     |
| Gross Rent Income                   | (9,824,309) | (9,588,114) |
| Arrears as a % of Gross Rent Income | 3.64%       | 3.17%       |

#### 13. Rent Income from Dwellings

|                                   | 2002/2003  | 2003/2004 |
|-----------------------------------|------------|-----------|
|                                   | £          | £         |
| Full rental income from dwellings | 10,007,545 | 9,766,320 |
| Less Rent due on void properties  | (99,256)   | (138,020) |
| Less Irrecoverables               | (83,984)   | (40,186)  |
| Total                             | 9,824,305  | 9,588,114 |
| i otai                            | 7,024,000  | 7,000,114 |

#### 14. Service Charge Breakdown

The £537,650 included under service charges is broken down as follows.

|                 | £       |                                   |
|-----------------|---------|-----------------------------------|
| Service Charges | 164,352 | Leaseholders                      |
| Housing Care    | 272,447 | Care element of sheltered rent    |
| Insurance       | 46,935  | Leaseholders insurance repayments |
| Water / Alarms  | 21,528  | Recharge sheltered                |
| Court Costs     | 13,574  | From Tenants                      |
| Service Charges | 14,341  | Tenants                           |
| Other           | 4,473   |                                   |
| Total           | 537,650 |                                   |

#### 15. Pensions

The 2003 Code of Practice on Local Authority Accounting in the United Kingdom: A Statement of Recommended Practice requires that retirement benefits be accounted for in accordance with FRS17 from 1<sup>st</sup> April 2003 and the application of this to the Housing Revenue Account (HRA) has been deliberated on by the Chartered Institute of Public Finance and Accountancy (CIPFA).

Pensions costs have been included within the Housing Services expenditure line in the Consolidated Revenue Account (page 10) but are not included within the separate HRA statement (page 18) as they are not prescribed as being statutory debits or credits for the HRA and it is considered that to include them as such would be inconsistent with legislative requirements.

The issue of how to account for pension costs within the HRA is being further considered by CIPFA during 2004/2005.

# THE COLLECTION FUND

|   | Notes | 2002/2003<br>£   | 2003/2004<br>£   |
|---|-------|--|--|
| INCOME  |       | L  | L  |
| Council Tax   | 2     | 22,045,340   | 25,285,680   |
| Transfers from General Fund<br>- Council Tax benefits   |       | 2,466,060  | 3,014,380  |
| Income collectable from business ratepayers   | 3     | 11,340,490   | 9,536,210  |
|   |       | 35,851,890   | 37,836,270   |
| EXPENDITURE   |       |  |  |
| Precepts and demands  | 4     | 23,879,190   | 27,961,970   |
| Business rate<br>- Payment to national pool<br>- Costs of Collection  |       | 11,261,380<br>79,110   | 9,459,280<br>76,930  |
| Bad and doubtful debts  |       | <u>(4,490)</u><br>35,215,190                                     | 17,800<br>37,515,980   |
|   |       |  |  |
| Deficit / (Surplus) for the Year  |       | (636,700)  | (320,290)  |
| APPROPRIATIONS<br>(Surplus) as at 1 April<br>- Gosport Borough Council surplus released<br>- Hampshire County Council surplus paid<br>- Hampshire Police Authority surplus paid<br>Deficit / (Surplus) for year<br>Deficit / (Surplus) as at 31 March |       | (340,980)<br>30,140<br>88,130<br>7,650<br>(636,700)<br>(851,760) | (851,760)<br>30,300<br>149,420<br>15,280<br>(320,290)<br>(977,050) |

#### NOTES TO THE COLLECTION FUND

1. This account represents the statutory requirement for billing authorities to maintain a separate Collection Fund. The account is consolidated within the Council's accounts.

The year end surplus/deficit on the Collection Fund is to be distributed between Hampshire County Council, Hampshire Police Authority and Gosport Borough Council on the basis of estimates made on 15 January of the year end balance.

2. Council Tax

Council tax income is calculated by estimating the amount of income required from the Collection Fund for Hampshire County Council, Hampshire Police Authority and Gosport Borough Council. This is then divided by the tax base and multiplied by the ratio shown below to give the council tax for each band of property. The Council's tax base is the number of chargeable dwellings in each valuation band (adjusted for dwellings where discounts apply) converted to an equivalent number of band D dwellings, calculated as follows :

| Band | Estimated Number of<br>Taxable Properties | Ratio<br>Equivalent | Band D<br>Dwellings |
|------|---|---------------------|---------------------|
| _    | After Discounts                           |                     |                     |
| A    | 4,731.75                                  | 6/9                 | 3,154.50            |
| В    | 10,428.25                                 | 7/9                 | 8,110.90            |
| С    | 7,344.50                                  | 8/9                 | 6,528.40            |
| D    | 3,597.00                                  | 9/9                 | 3,597.00            |
| Е    | 1,523.00                                  | 11/9                | 1,861.40            |
| F    | 1,104.25                                  | 13/9                | 1,595.00            |
| G    | 294.25                                    | 15/9                | 490.40              |
| Н    | 5.00                                      | 18/9                | 10.00               |

The above figures exclude 675.8 band D equivalent MOD dwellings which make contributions in lieu of Council Tax.

3. Non-Domestic Rateable Value

The NNDR multiplier for the year was 44.4 pence. The rateable value at the year-end was £27,538,950

## 4. Precepts and Demands

|                                   | 2002/2003  | 2003/2004  |
|-----------------------------------|------------|------------|
|                                   | £          | £          |
| Hampshire County Council          | 18,296,736 | 21,504,778 |
| Hampshire Police Authority        | 1,871,588  | 2,477,266  |
| Amount of Council Tax for Gosport | 3,710,866  | 3,979,931  |
| Borough Council Services          |            |            |
|                                   | 23,879,190 | 27,961,975 |

# CONSOLIDATED BALANCE SHEET

| 2002/2003<br>£ | The Council's Assets Are                            | 2003/2004<br>£ | 2003/2004<br>£ |
|----------------|---|----------------|----------------|
| L              | Fixed Assets (see note 1)                           | L              | L              |
|                | Operational Assets                                  |                |                |
| 100,414,350    | - Council Dwellings                                 | 163,823,930    |                |
| 17,069,490     | - Other Land and Buildings                          | 17,124,390     |                |
| 674,410        | - Vehicles, Plant and Equipment                     | 1,653,550      |                |
| 12,964,990     | - Infrastructure                                    | 12,754,390     |                |
| 2,539,540      | - Community Assets                                  | 2,648,100      |                |
| 211,180        | - Assets in Course of Construction                  | 142,750        |                |
| 211,100        | Non-Operational Assets                              | 142,750        |                |
| 8,493,530      | - Investment properties                             | 8,518,340      |                |
| 142,367,490    | Total Fixed Assets                                  |                | 206,665,450    |
| 142,307,490    | Total Fixed Assets                                  |                | 200,000,430    |
| 730,780        | Deferred Charges - (see note 5)                     |                | 684,660        |
| 1,041,690      | Long Term Debtors (see note 6)                      |                | 891,780        |
| 144,139,960    | Total Long Term Assets                              | -              | 208,241,890    |
|                | Current Assets                                      |                |                |
| 5,100,670      | Investments (see note 7)                            | 0              |                |
| 2,950          | Cash in hand  | 3,100          |                |
| 130,150        | Stock of materials                                  | 131,040        |                |
| 4,131,780      | Sundry Debtors (see note 8)                         | 8,891,890      |                |
| 11011100       |   | 010711070      | 9,026,030      |
| 153,505,510    | Total Assets  | -              | 217,267,920    |
|                | Current Liabilities                                 |                |                |
| 1,000,000      | Short Term Borrowing                                | 0              |                |
| 2,000,000      | Long Term Borrowing repayable within 12 months      | 0<br>0         |                |
| 717,380        | Cash Overdrawn                                      | 1,502,880      |                |
| 5,377,160      | Sundry Creditors (see note 9)                       | 8,426,480      |                |
| 0,011,100      |   |                | 9,929,360      |
| 144,410,970    | Total Assets Less Current Liabilities               | -              | 207,338,560    |
| 3,003,450      | Long Term Borrowing (see note 10)                   |                | 3,440          |
| 14,077,840     | Government Grants - Deferred Account                |                | 15,378,390     |
| 197,540        | Provisions (see note 11)                            |                | 59,970         |
| 426,440        | Deferred Capital Receipts (see note 16)             |                | 324,160        |
| 126,705,700    | Net Assets before Pension Liability                 | -              | 191,572,600    |
| 18,760,000     | Liability related to Defined Benefit Pension Scheme | (see note 19)  | 16,200,000     |
| 107,945,700    | Total Assets Less Liabilities                       | -              | 175,372,600    |
| 04.0/7.170     | Fixed Appet Destatement Description (second 14)     | -              | 100 704 010    |
| 84,267,170     | Fixed Asset Restatement Reserve (see note 14)       |                | 130,704,310    |
| 38,945,720     | Capital Financing Reserve (see note 15)             |                | 56,216,160     |
| 1,396,030      | Usable Capital Receipts Reserve (see note 12)       |                | 2,009,470      |
| (16,663,220)   | Fund Balances and Reserves (see note 17)            |                | (13,557,340)   |
|                |   | -              | 175,372,600    |

Deputy Chief Executive and Borough Treasurer

November 2004

# CONSOLIDATED BALANCE SHEET NOTES

# 1. Movement of Fixed Assets By Asset Type

|   | Council<br>Dwellings<br>£′000 | Other<br>Land and<br>Buildings<br>£'000 | Vehicles,<br>Plant and<br>Equipment<br>£'000 | Infrastructure<br>£'000 | Community<br>Assets<br>£′000 | Assets in<br>Course of<br>Construction<br>£'000 | Non<br>Operational<br>Properties<br>£'000 |
|---|-------------------------------|---|--|-------------------------|------------------------------|---|---|
| <u>Gross Book Value</u><br>Balance at 1 <sup>st</sup> April 2003<br>Prior Year Adjustment | 105,135                       | 17,944                                  | 1,851  | 14,187                  | 2,540                        | 211   | 8,494                                     |
| Additions<br>Transfers  | 19,000                        | 1,353<br>24                             | 1,145<br>12                                  | 183                     | 108                          | 44<br>(112)                                     | 24  |
| Disposals<br>Revaluations   | (19,557)<br>66,378            | (808)                                   |  |                         |                              |   |   |
| Balance at 31 <sup>st</sup> March 2004  | 170,956                       | 18,513                                  | 3,008  | 14,370                  | 2,648                        | 143   | 8,518                                     |
| Accumulated Depreciation<br>Balance at 1st April 2003<br>Prior Year Adjustment            | <u>n</u><br>4,721             | 875                                     | 1,177  | 1,222                   | 0                            | 0   | 0   |
| Depreciation for year<br>Depreciation on assets   | 2,411                         | 712                                     | 177  | 394                     |                              |   |   |
| transferred<br>Revaluations   |                               | (198)                                   |  |                         |                              |   |   |
| Balance at 31 <sup>st</sup> March 2004  | 7,132                         | 1,389                                   | 1,354  | 1,616                   | 0                            | 0   | 0   |
| Net Book Value as at 31 <sup>st</sup> March 2004  | 163,824                       | 17,124                                  | 1,654  | 12,754                  | 2,648                        | 143   | 8,518                                     |
| Total movement in year  | 63,410                        | 55                                      | 980  | (211)                   | 108                          | (68)  | 24  |
| Balance at 31 <sup>st</sup> March 2003  | 100,414                       | 17,069                                  | 674  | 12,965                  | 2,540                        | 211   | 8,494                                     |

# Movement of Fixed Assets By Asset Transaction

|           | Balance    | Expenditure in | Disposals in | Revaluations | Balance     |
|-----------|------------|----------------|--------------|--------------|-------------|
|           | at 1 April | Year           | Year         | Depreciation | at 31 March |
|           | £'000      | £'000          | £'000        | f'000        | £'000       |
| 2002/2003 | 145,827    | 1,057          | (170)        | (4,347)      | 142,367     |
| 2003/2004 | 142,367    | 21,857         | (19,557)     | 61,998       | 206,665     |

The valuation method of fixed assets is described in the Statement of Accounting Policies on page 5

# 2. Valuation of Fixed Assets

The table below shows the progress of the Council's rolling programme of fixed asset revaluations in line with the valuation methods set out in the Statement of Accounting Policies. The valuations, except for Council Dwellings, are carried out by the Council's Property Services Manager: Mr M. Pam MRICS BA. The valuations are gross balance sheet value before depreciation.

|                            | Council   | Other Land | Vehicles, | Infra     | Community | Non         |
|----------------------------|-----------|------------|-----------|-----------|-----------|-------------|
|                            | Dwellings | and        | Plant and | structure | Assets    | Operational |
|                            | _         | Buildings  | Equipment |           |           | Properties  |
|                            | £′000     | £′000      | £′000     | £′000     | £′000     | £′000       |
| Valued at Historical Cost: |           | 1,266      | 3,008     | 14,370    | 2,648     |             |
| Revalued when indicated:   |           |            |           |           |           |             |
| 2003/2004                  | 170,956   | 1,545      |           |           |           |             |
| 2002/2003                  |           | 7,030      |           |           |           | 5,152       |
| 2001/2002                  |           | 8,672      |           |           |           | 2,827       |
| 2000/2001                  |           |            |           |           |           |             |
| 1999/2000                  |           |            |           |           |           |             |
| 1998/1999                  |           |            |           |           |           | 539         |
|                            | 170,956   | 18,513     | 3,008     | 14,370    | 2,648     | 8,518       |

## 3. Capital Expenditure

Capital expenditure during the year is shown below

|   | £'000  |
|---|--------|
| Improvements to Housing Stock                 | 3,145  |
| Kelsey Tower Blocks Transfer                  | 15,855 |
| Improvement Grants for Private Sector Housing | 296    |
| Social Housing                                | 981    |
| Kerbside & Waste Recycling                    | 636    |
| Privett Park Enclosure Improvements           | 57     |
| Marine Parade Public Convenience              | 92     |
| Town Centre Parks (Compass Point)             | 442    |
| Gosport & Fareham Rugby Club                  | 765    |
| St.Vincent Artificial Turf Pitch              | 522    |
| CCTV Cameras                                  | 141    |
| IT & Printing Equipment                       | 337    |
| All Other Schemes & Expenditure               | 495    |
|   | 23,764 |

Capital expenditure may be financed in various ways including borrowing, use of internal funds and external contributions and grants. Capital expenditure in 2003/2004 was financed as follows:

|                        | £'000  |
|------------------------|--------|
| Government Grants      | 3,380  |
| External Contributions | 2,961  |
| Revenue Contributions  | 419    |
| Capital Receipts       | 16,324 |
| Borrowing              | 684    |
| Creditors              | (4)    |
|                        | 23,764 |

Significant commitments for future expenditure at 31st March 2004 include:

£'000

| Social Housing                    | 958   |
|-----------------------------------|-------|
| Town Centre Parks (Compass Point) | 134   |
| Alver Valley                      | 259   |
| Adventure Golf Stokes Bay         | 50    |
| High Street Refurbishment         | 125   |
| CCTV Cameras                      | 39    |
| Town Hall Improvements            | 43    |
| IT & Printing Equipment           | 90    |
| PHA – Social Housing Grant        | 1,800 |
|                                   | 3,498 |

# 4. Information on Assets Held

| The Council's fixed assets principally include :           | Number as at<br>31 March 2004 |
|--|-------------------------------|
| Council dwellings ( owned not leased)                      | 3,399                         |
| Operational buildings                                      |                               |
| Town Hall/ Offices   | 3                             |
| Leisure Centre with Swimming Pool                          | 1                             |
| Ice Rink   | 1                             |
| Depots   | 1                             |
| Surface Car Parks  | 44<br>1                       |
| Cemeteries<br>Public Conveniences (including 3 boarded up) | 25                            |
| Museums  | 20                            |
| Disinfestation Centre                                      | 1                             |
| Operational equipment                                      | ·                             |
| Vehicles   | 5                             |
| Infrastructure assets                                      |                               |
| Slipways   | 17                            |
| Community assets   |                               |
| Parks and open spaces (hectares)                           | 176.6                         |
| Collections of art/artefacts                               | 2                             |
| Civic regalia and silverware (items)                       | 142                           |
| Heritage Site  | 1                             |
| Non-Operational  | 1                             |
| Paddling Pool  | 1                             |
| Land leased to third parties (hectares)                    | 19.2                          |
| Shops (items)<br>Tenanted Buildings (items)                | 2<br>6                        |
|  | 0                             |

## 5. Deferred Charges

|                                | Improvement<br>Grants | Social<br>Housing | Other     | Total       |
|--------------------------------|-----------------------|-------------------|-----------|-------------|
|                                | £                     | £                 | £         | £           |
| Balance as at 1 April 2003     | 140                   | 0                 | 730,640   | 730,780     |
| Expenditure                    | 206,130               | 980,670           | 601,990   | 1,788,790   |
| Amounts written off to revenue | (206,270)             | (980,670)         | (647,970) | (1,834,910) |
| Balance as at 31 March 2004    | 0                     | 0                 | 684,660   | 684,660     |

Deferred charges carried within the Balance Sheet represent an on-going benefit to the Authority where a physical asset has not been acquired. Housing Improvement, including Disabled Facilities, grants together with Social Housing & other expenditure are written off in the year the expenditure occurs. All other deferred charges are written off over the period of the benefit.

Deferred charges expenditure was financed in 2003/2004 as follows:

| £         |
|-----------|
| 1,230,670 |
| 301,840   |
| 201,320   |
| 20,580    |
| 1,754,410 |
| (15,110)  |
| 49,490    |
| 1,788,790 |
|           |

# 6. Long Term Debtors- the long term loan debt outstanding on the following types of advance

| 2002/2003                                    | 2003/2004 |
|--|-----------|
| £  | £         |
| Housing Act Advances (including SDAA) 11,150 | 10,180    |
| Housing Associations 48,190                  | 47,550    |
| Sale of Houses 426,440                       | 324,160   |
| Voluntary and Sporting Organisations 22,800  | 19,450    |
| Car Loans to Staff 419,550                   | 415,990   |
| PWLB Loan Premium 113,560                    | 74,450    |
| 1,041,690                                    | 891,780   |

## 7. Investments

|                       |         | 2002/2003 | 2003/2004 |
|-----------------------|---------|-----------|-----------|
|                       | Nominal | £         | £         |
|                       | Value   |           |           |
| 3.5% War Stock        | £670    | 670       | 0         |
| Temporary Investments |         | 5,100,000 | 0         |
|                       |         | 5,100,670 | 0         |

#### 8. Sundry Debtors

|  | 2002/2003<br>f | 2003/2004<br>f |
|--|----------------|----------------|
| Sundry Debtors                                   | 1,892,440      | 3,400,230      |
| Customs & Excise (see note below #)              | 0              | 2,774,580      |
| Housing Rents - arrears (including General Fund) | 475,120        | 596,530        |
| Council Tax – arrears                            | 1,688,230      | 1,731,120      |
| NNDR – arrears                                   | 470,600        | 504,770        |
| Community Charge – arrears                       | 0              | 0              |
| Government Departments                           | 677,960        | 1,096,970      |
| Agency/Contract Service                          | 29,190         | 0              |
|  | 5,233,540      | 10,104,200     |
| Less Provision for Bad Debts                     |                |                |
| Sundry Debtors                                   | 317,510        | 390,170        |
| Housing Rents                                    | 100,000        | 100,000        |
| Council Tax                                      | 448,220        | 466,020        |
| NNDR   | 236,030        | 256,120        |
| Community Charge                                 | 0              | 0              |
|  | 4,131,780      | 8,891,890      |

# At the year end, £2,774,580 was outstanding from Customs & Excise in respect of a vat claim for the Kelsey Tower Blocks transfer. This sum was to be paid to Kelsey Housing Association upon receipt from Customs & Excise and accordingly the balance sheet reflects both a debtor for Customs & Excise and a creditor for Kelsey Housing Association. These two entries in the accounts, while being required to present the full picture, are cost neutral to the Council and balance each other out.

## 9. Sundry Creditors

|   | 2002/2003 | 2003/2004 |
|---|-----------|-----------|
|   | £         | £         |
| Sundry Creditors                              | 1,473,590 | 1,288,640 |
| Kelsey Housing Association (see note above #) | 0         | 2,774,580 |
| Capital Accruals                              | 25,220    | 220,230   |
| Payments in Advance                           | 675,150   | 880,690   |
| Government Departments                        | 1,017,180 | 1,037,430 |
| Agency/Contract Services                      | 1,400     | 63,590    |
| Deposits                                      | 2,184,620 | 2,161,320 |
|   | 5,377,160 | 8,426,480 |
| Deposits                                      |           |           |

## 10. Long Term Borrowing

(i.e. Loans with over 12 months to maturity)

|                      | 2002/2003<br>£ | 2003/2004<br>£ |
|----------------------|----------------|----------------|
| Education Trust Fund | 3,450          | 3,440          |
| PWLB                 | 3,000,000      | 0              |
|                      | 3,003,450      | 3,440          |

## 11. Provisions

|                 | 2002/2003 | 2003/2004 |
|-----------------|-----------|-----------|
|                 | £         | £         |
| Section 38 Fees | 187,540   | 55,970    |
| Staffing Appeal | 10,000    | 4,000     |
|                 | 197,540   | 59,970    |

## 12. Usable Capital Receipts Reserve

| 2002/2003 | 2003/2004                                  |
|-----------|--|
| £         | £  |
| 45,000    | 1,396,030                                  |
| 1,351,030 | 16,937,700                                 |
| 1,396,030 | 18,333,730                                 |
| 0         | 16,324,260                                 |
| 1,396,030 | 2,009,470                                  |
|           | £<br>45,000<br>1,351,030<br>1,396,030<br>0 |

The balance at 31<sup>st</sup> March 2004 includes £200,000 which must be applied in accordance with the provisions of Section 32 of the Smallholdings and Allotments Act 1908.

# 13. Provision for Credit Liabilities (Memorandum account)

In order to comply with statutory requirements the Authority is required to set aside a provision to repay external loans. The Council is not required to keep an account within the accounting records for Provision for Credit Liabilities but a memorandum account is maintained see below:

| 2002/2003 |                           | 2003/2004 |
|-----------|---------------------------|-----------|
| £′000     |                           | £′000     |
| 37,275    | Balance brought forward   | 40,937    |
| 0         | Amount set aside for MRP  | 0         |
| 0         | Loan Premium paid         | (88)      |
| 3,662     | Reserved capital receipts | 2,873     |
| 40,937    |                           | 43,722    |

# 14. Fixed Asset Restatement Reserve

| 2002/2003   |  | 2003/2004    |
|-------------|--|--------------|
| £           |  | £            |
| 88,149,420  | Balance as at 1 April 2003                                     | 84,267,170   |
| (3,712,250) | Surplus/deficit on revaluation and restatement of fixed assets | 66,098,840   |
| (170,000)   | Disposal of fixed assets                                       | (19,661,700) |
| 84,267,170  | Balance as at 31 March 2004                                    | 130,704,310  |

#### 15. Capital Financing Reserve

| 2002/2003<br>£'000 |  | 2003/2004<br>£'000 |
|--------------------|--|--------------------|
| 35,895             | Balance as at 1 April 2003                     | 38,946             |
| 3,662              | Capital receipts set aside                     | 2,873              |
| (9)                | Housing Assoc. and Voluntary Organisation loan |                    |
|                    | principal repaid                               | (5)                |
|                    | Capital financing - capital receipts/grants    |                    |
| 610                | - revenue                                      | 419                |
| 446                | - grant write off                              | 562                |
| -                  | - capital receipts                             | 16,323             |
| 28                 | - commuted sum                                 | 624                |
| -                  | - deposits                                     | 76                 |
| (63)               | Contribution to Revenue (Commutation SCA)      | (66)               |
| (325)              | Contribution to Revenue (Impairment)           | (330)              |
| -                  | Contribution to Revenue (Loan Premium)         | (88)               |
| (1)                | Major Repairs Reserve (HRA depreciation)       | (1)                |
| (1,143)            | MRP (less depreciation provision)              | (1,282)            |
| -                  | Write down of deferred charges -capital        | -                  |
| (154)              | - revenue                                      | (1,835)            |
| 38,946             | Balance as at 31 March 2004                    | 56,216             |

This reserve is primarily to maintain the double entry accounting concept and does **not** represent cash balances available for future financing of capital expenditure.

## **16. Deferred Capital Receipts**

Deferred capital receipts are amounts which are not available until they are repaid. They consist of the outstanding balance of mortgage advances for the sale of Council Houses and Houses Built for Sale.

#### **17. Fund Balances and Reserves**

|          |   | 2002/2003<br>£ | 2003/2004<br>£ |
|----------|---|----------------|----------------|
| Reserves |   |                |                |
|          | Capital/Special Maintenance Reserve         | 0              | 0              |
|          | Pension Reserve                             | (18,760,000)   | (16,200,000)   |
| Other    |   |                |                |
|          | General Fund Working Balance                | 464,290        | 638,910        |
|          | Housing Revenue Account                     | 689,750        | 937,100        |
|          | Council Tax                                 | 851,760        | 977,050        |
|          | Civic                                       | 750            | 710            |
|          | Royan Twinning Fund                         | 4,470          | 2,470          |
|          | Museum Purchases                            | 7,860          | 8,150          |
|          | Open Spaces                                 | 75,300         | 75,670         |
|          | Miscellaneous, suspense and oncost accounts | 2,600          | 2,600          |
|          |   | (16,663,220)   | (13,557,340)   |

## 18. Operating Leases

.

The total value of lease agreements at 31 March 2004 is approximately £0.4 m of which the outstanding obligations amount to £274,000 (2002/03 £199,000). Lease payments amounted to £184,000 in 2003/2004.

#### 19. Pension Assets and Liabilities

Note 8 to the Consolidated Revenue Account contains details of the Authority's participation in the Local Government Superannuation Scheme administered by Hampshire County Council. The following note contains details of the related assumptions made in estimating the figures included in that note.

In accordance with Financial Reporting Standard No. 17 - Retirement Benefits (FRS 17) Gosport Borough Council is required to disclose certain information concerning assets, liabilities, income and expenditure related to pension schemes for its employees.

The most recent valuation was carried out as at 31 March 2001, and has been updated by independent actuaries to the Hampshire County Council Pension Fund (the Fund) to take account of the requirements of FRS17 in order to assess the liabilities of the Fund as at 31 March 2004. Liabilities are valued on an actuarial basis using the projected unit method which assesses the future liabilities discounted to their present value.

Gosport Borough Council's contribution rate over the accounting period was 215% of members' contributions. The<br/>contribution rates certified for Gosport Borough Council at the 31 March 2001 valuation are as follows:April 2002 to March 2003<br/>April 2003 to March 2004<br/>April 2004 to March 2005205% of members' contributions<br/>215% of members' contributions<br/>225% of members' contributions

These figures include the past service element of the contribution rate.

#### Assumptions:

The main assumptions used for the purposes of FRS 17 are as follows:

|   | 31 March 2004 | 31 March 2003 |
|---|---------------|---------------|
| Discount rate                             | 6.4% pa       | 6.1% pa       |
| Rate of increase in salaries              | 4.4% pa       | 4.1% pa       |
| Rate of increase in pensions in payment   | 2.9% pa       | 2.6% pa       |
| Rate of increase in deferred pensions     | 2.9% pa       | 2.6% pa       |
| Rate of inflation                         | 2.9% pa       | 2.6% pa       |
| Long-term expected rates of return on:    |               |               |
| Equities                                  | 7.7% pa       | 7.6% pa       |
| Bonds                                     | 4.7% pa       | 4.6% pa       |
| Property                                  | 6.7% pa       | 6.6% pa       |
| Other assets                              | 4.2% pa       | 3.1% pa       |
| Average long term expected rate of return | 6.9% pa       | 6.6% pa       |

#### Position in the Fund:

Assets are valued at fair value, principally market value for investments. The proportions of total assets held in each asset type by the Fund as a whole at 31 March 2004 and 31 March 2003 are as follows:

|          | 31 March 2004 | 31 March 2003 |
|----------|---------------|---------------|
| Equities | 71%           | 66%           |
| Bonds    | 21%           | 23%           |
| Property | 4%            | 6%            |
| Other    | 4%            | 5%            |

|  | 31 March 2004 | 31 March 2003 |
|--|---------------|---------------|
|  | £m            | £m            |
| Share of assets                                  | 32.84         | 27.91         |
| Estimated Funded Liabilities                     | -46.59        | -44.26        |
| Estimated Unfunded Liabilities                   | -2.45         | -2.41         |
| Gosport Borough Council's deficiency in the Fund | -16.20        | -18.76        |

In accordance with Local Authority Accounting Practice (LAAP) Bulletin 56, the opening unfunded liability balance has been recognised a prior period adjustment to the opening balances of the pensions liability & pensions reserve

The movement in net deficiency for the year to 31 March 2004 is as follows:

| Net deficiency at 1st April 2003              | £m<br>-18.76 |
|---|--------------|
| Contributions Paid                            | 0.84         |
| Contributions towards Unfunded Liabilities    | 0.17         |
| Current Service Cost                          | -0.89        |
| Past Service Costs                            | -0.01        |
| Gain/loss on any Settlements or Curtailments  | 0.00         |
| Expected return on Pension Fund Assets        | 1.82         |
| Interest on Pension Scheme Liabilities        | -2.83        |
| Actuarial gain/loss                           | 3.46         |
|   |              |
| Net deficiency at 31 <sup>st</sup> March 2004 | -16.20       |

The actuarial gain/loss can be further analysed as follows:

|  | Amount | Percentage                 |
|--|--------|----------------------------|
|  | £m     |                            |
| Actual return less expected return on assets                   | 3.44   | 10.5% of scheme assets     |
| Experience gains and losses on pension liabilities             | -0.11  | 0.2% of scheme liabilities |
| Changes in assumptions underlying the present value of pension |        |                            |
| liabilities  | 0.13   | 0.3% of scheme liabilities |
| Total  | 3.46   | 7.1% of scheme liabilities |

The liability at 31<sup>st</sup> March 2004 shows the underlying commitment that the authority has in the long run to pay retirement benefits and impacts on the net worth of the authority as recorded in the balance sheet. The deficit will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

## 20. Contingent Liabilities

City Homes

The Council renewed an agreement with City Homes(UK) Limited to lease 114 properties and agreed to finance the shortfall at the end of the three year agreement (which expired in 1994-95) if sale on the open market did not realise the original loan. In light of recent case law there is no reasonable prospect of the Council being held liable under this guarantee and a provision is no longer required. The Bank of Tokyo have reserved their right to make a claim on the Council for failure to keep the properties in good tenantable repair. However, the Council considers that it carried out its repair obligations, spending a disproportionately high percentage of the Housing Repair Budget on these properties. The likelihood of any such action being successful is considered extremely remote, and therefore no provision has been made.

Municipal Mutual Insurance Limited

There is a potential residual liability of £60,000 in respect of claims that have been settled by MMI and that could be recovered if the winding up results in a loss. The current forecast is that a small surplus will result – part of which will be distributed to Gosport Borough Council.

BrowndownTip

The Council's Head of Property Services and Senior Environmental Health Officers are of the opinion that the Council could have substantial liabilities under the provisions of the Environmental Protection Act 1990 as a class B person namely the current owner / occupier of the land.

The extent of the liability depends on the contamination, whether a class A person can be identified and the future use of the land. These matters remain to be fully investigated and quantified.

Millenium Project

On the 19<sup>th</sup> May 1997, Portsmouth Harbour Renaissance Ltd. acting on behalf of shareholders, Gosport Borough Council, Portsmouth City Council, Portsmouth Naval Base Property Trust, entered into an agreement with the Millennium Commission to complete the Portsmouth Harbour Renaissance Project. Over the three year period Gosport Borough Council is committed to expenditure of £11.027m which will be partially offset by Millennium Grant of £6.568m. The three partners are jointly and severally responsible for delivering the project. If any one of the three partners defaults on the delivery of their part of the scheme, then the Commission can withhold grant from across the whole project.

#### 21. Post Balance Sheet Events

A fire at Priddy's Hard in July 2004 resulted in the destruction of the transfer shed and a shell store and a stock of wheeled recycling bins being stored. Negotiations are ongoing with the Council's insurer and it is envisaged that there will not be any material residual cost to the Council.

#### 22. Group Accounts

Gosport Borough Council is one of three equal shareholders in Portsmouth Harbour Renaissance Ltd. This level of shareholding satisfies the criteria that defines an associated company. But the activities of the company are not of a nature that warrants the requirement to prepare group accounts. Portsmouth Harbour Renaissance Ltd. does not operate independently; does not generate surpluses; does not own assets. It is merely an interface between the project partners(shareholders) and the Millennium Commission; collating the expenditure of the partners, submitting the claims, receiving and distributing the grant. Any administrative costs are charged to the partners quarterly. The accounts of PHR are audited independently and are available from Portsmouth City Council.

## 24. Trust Fund

The Council administers an Education Trust Fund amounting to approximately £3,400 at 31 March 2004. The purpose of the Trust is to assist the education of necessitous Gosport children unable to avail themselves of educational facilities for financial reasons. Trust Funds are not covered by the audit opinion on the main statement of accounts, however the accounts are audited independently and copies are held by Gosport Borough Council.

# STATEMENT OF TOTAL MOVEMENT IN RESERVES

|  | 2003-2004<br>£000s | 2003-2004<br>£000s | 2002-2003<br>£000s |
|--|--------------------|--------------------|--------------------|
| Surplus / (deficit) for the year                   |                    |                    |                    |
| - General Fund                                     | 175                |                    | (36)               |
| - Housing Revenue Account                          | 247                |                    | 99                 |
| - Collection Fund                                  | 125                |                    | 511                |
| - Other Balances                                   | (1)                |                    | 26                 |
| add back Movements on specific revenue reserves    | Û                  |                    | (414)              |
| deduct Appropriation from pensions reserve         | (900)              |                    | (60)               |
| Actuarial gains and losses relating to pensions    | 3,460              |                    | (10,030)           |
| Total increase / (decrease) in revenue resources   |                    | _                  |                    |
| (note 1)   |                    | 3,106              | (9,904)            |
| Increase / (decrease) in                           |                    |                    |                    |
| Usable capital receipts                            | 613                |                    | 1,351              |
| Unapplied capital grants and contributions         | (57)               | _                  | (32)               |
| Total increase / (decrease) in realised capital    |                    |                    |                    |
| resources (note 2)                                 |                    | 556                | 1,319              |
| Gains / (losses) on revaluation of fixed assets    | 66,099             | -                  | (3,712)            |
| Total increase / (decrease) in unrealised value of |                    |                    |                    |
| fixed assets (note 3)                              |                    | 66,099             | (3,712)            |
| Value of assets sold or disposed of (note 4)       |                    | (19,662)           | (170)              |
| Capital receipts set aside                         | 19,196             |                    | 3,662              |
| Revenue Resources set aside                        | (1,926)            |                    | (611)              |
| Movement on Government Grants Deferred Account     | 1,300              |                    | 360                |
| Movement on Major Repairs Reserve                  | 0                  |                    | 0                  |
| Total increase / (decrease) in amounts set aside   |                    | -                  |                    |
| to finance capital investment (note 5)             |                    | 18,570             | 3,411              |
| Total recognised gains and losses                  | -                  | 68,669             | (9,056)            |

#### Notes to Statement of Total Movement in Reserves

#### 1. Movements in revenue resources

|  | General<br>Fund<br>Balances | HRA<br>Balances | Collection<br>Fund | Other<br>Revenue<br>Balances | Pensions<br>Reserve | Total    |
|--|-----------------------------|-----------------|--------------------|------------------------------|---------------------|----------|
|  |                             |                 | (Note 1)           | (Note 2)                     | (Note 3)            |          |
|  | £′000                       | £′000           | £′000              | £′000                        | £′000               | £′000    |
| Surplus / (Deficit) in 2003-04   | 175                         | 247             | 125                |                              |                     | 547      |
| Appropriation to / from revenue<br>Actuarial gains and losses relating |                             |                 |                    | (1)                          | (900)               | (901)    |
| to pensions (see note below)   |                             |                 |                    |                              | 3,460               | 3,460    |
|  | 175                         | 247             | 125                | (1)                          | 2,560               | 3,106    |
| Balance B/Fwd at 1st April 2003  | 464                         | 690             | 852                | 91                           | (18,760)            | (16,663) |
| Balance C/Fwd at 31st March 2004                                       | 639                         | 937             | 977                | 90                           | (16,200)            | (13,557) |

<u>Note 1:</u> The year end surplus/deficit on the Collection Fund is to be distributed between Hampshire County Council, Hampshire Police Authority, Hampshire Fire and Rescue Authority and Gosport Borough Council on the basis of estimates made on 15 January of the year end balance (see also the Collection Fund accounts).

#### Note 2: Comprises

|   | 2002/2003 | 2003/2004 |
|---|-----------|-----------|
|   | £         | £         |
| Civic                                       | 750       | 710       |
| Royan Twinning Fund                         | 4,470     | 2,470     |
| Museum Purchases                            | 7,860     | 8,150     |
| Open Spaces                                 | 75,300    | 75,670    |
| Miscellaneous, suspense and oncost accounts | 2,600     | 2,600     |
|   | 90,980    | 89,600    |

<u>Note 3:</u> The actuarial gains identified as movements on the Pensions Reserve in 2003-04 can be analysed into the categories above, measured as absolute amounts and as a percentage of assets or liabilities at 31st March 2004.

| Actual return less expected return on assets<br>Experience gains and losses on pension liabilities<br>Changes in assumptions underlying the present value | £'000<br>3.44<br>(0.11) | %<br>10.5% of scheme assets<br>0.2% of scheme liabilities |
|---|-------------------------|---|
| of pension liabilities  | 0.13                    | 0.3% of scheme liabilities                                |
| Total   | 3.46                    | 7.1% of scheme liabilities                                |
| Comparative total for 2002-03   | (10.03)                 |   |

#### 2. Movement in realised capital resources

|   | Usable capital | Unapplied      |
|---|----------------|----------------|
|   | receipts       | capital grants |
|   | £′000          | £'000          |
| Amounts receivable in 2003-04                     | 16,937         | 1,916          |
| Amounts applied to finance new capital investment | (16,324)       | (1,973)        |
| Total increase/(decrease) in realised capital     |                |                |
| investment in 2003-04                             | 613            | (57)           |
| Balance B/Fwd at 1st April 2003                   | 1,396          | 177            |
| Balance C/Fwd at 31st March 2004                  | 2,009          | 120            |

Actuarial gains on the Pensions Reserve:

#### 3. Movements in unrealised value of fixed assets, &

# 4. Value of assets sold or disposed of

|   | Fixed asset<br>restatement reserve<br>£'000 |
|---|---|
| 3. Movements in unrealised value of fixed assets      |   |
| Gain/(loss) on revaluation of fixed assets in 2003-04 | 66,099                                      |
| 4. Value of assets sold or disposed of                |   |
| Amounts written off fixed asset balances for          |   |
| disposals in 2003-04                                  | (19,662)                                    |
| Total movement on reserve in 2003-04                  | 46,437                                      |
| Balance B/Fwd at 1st April 2003                       | 84,267                                      |
| Balance C/Fwd at 31st March 2004                      | 130,704                                     |

# 5. Movements in amounts set aside to finance capital investment

|   | Capital<br>Financing<br>Reserve<br>£'000 | Government<br>Grants<br>Deferred<br>£'000 | Major<br>Repairs<br>Reserve<br>£'000 | Total<br>£′000 |
|---|--|---|--------------------------------------|----------------|
| Capital receipts set aside in 2003-04   |  |   |                                      |                |
| - reserved receipts   | 2,873                                    |   |                                      |                |
| - usable receipts applied   | 16,323                                   |   |                                      |                |
| Total capital receipts set aside in 2003-04   | 19,196                                   |   |                                      | 19,196         |
| Revenue resources set aside in 2003-04  |  |   |                                      |                |
| - capital expenditure financed from revenue   | 1,119                                    |   |                                      |                |
| - impairment loss   | (330)                                    |   |                                      |                |
| <ul> <li>commutation adjustment</li> </ul>  | (66)                                     |   |                                      |                |
| - loan premium  | (88)                                     |   |                                      |                |
| <ul> <li>reconciling amount for provisions for loan</li> </ul>                      |  |   |                                      |                |
| repayment   | (2,561)                                  |   |                                      | <u> </u>       |
| Total revenue resources set aside in 2003-04  | (1,926)                                  |   |                                      | (1,926)        |
| Grants applied to capital investment in 2003-04                                     |  | 1,862                                     |                                      |                |
| Amounts credited to the asset management  |  | (5 ( 0)                                   |                                      |                |
| revenue account in 2003-04  |  | (562)                                     |                                      | 1 200          |
| Movements on Governments Grants   |  | 1,300                                     |                                      | 1,300          |
| Deferred  |  |   | (2,412)                              |                |
| Depreciation provision to MRR in 2003-04<br>Capital expenditure financed in 2003-04 |  |   | (2,412)<br>2,412                     |                |
| Movements on Major Repairs Reserve  |  |   | 2,412                                | 0              |
| Total increase / (decrease) in amounts set aside                                    |  |   |                                      | 0              |
| to finance capital investment   |  |   |                                      | 18,570         |
| Total movement on reserve in 2003-04  | 17,270                                   | 1,300                                     | 0                                    |                |
| Balance B/Fwd at 1 <sup>st</sup> April 2003   | 38,946                                   | 14,078                                    | 0                                    |                |
| Balance C/Fwd at 31st March 2004  | 56,216                                   | 15,378                                    | 0                                    |                |
| -   |  |   |                                      |                |

|               | CASH FLOW STATEMENT                                    |           |           |
|---------------|--|-----------|-----------|
| 2002/200<br>3 |  | 2003/2004 |           |
| £′000         |  | £'000     | £′000     |
| 2000          | OPERATING ACTIVITIES                                   | 2000      | 2000      |
|               | CASHOUTFLOWS   |           |           |
| 8,912         | Cash paid to and on behalf of employees                | 9,613     |           |
| 7,207         | Housing benefit paid out                               | 7,088     |           |
| 11,409        | National non-domestic rate payments to national pool   | 8,868     |           |
| 20,265        | Precepts paid  | 24,147    |           |
| 22,516        | Other operating cash payments                          | 20,091    | (0.007    |
| 70,309        | CASHINELOWS  |           | 69,807    |
| (5,380)       | CASH INFLOWS<br>Rents (after rebates)                  | (5,061)   |           |
| (21,954)      | Council tax income                                     | (25,085)  |           |
| (21,954)      | Community charge income                                | (23,003)  |           |
| (3,211)       | National non-domestic rate receipts from national pool | (2,665)   |           |
| (11,990)      | Non-domestic rate receipts                             | (11,899)  |           |
| (3,004)       | Revenue support grants                                 | (3,803)   |           |
| (10,395)      | Other government grants                                | (9,830)   |           |
| (1,018)       | Cash received for goods and services                   | (1,088)   |           |
| (15,932)      | Other operating cash receipts                          | (8,822)   |           |
| (72,885)      |  |           | (68,253)  |
| (2,576)       | NET REVENUE INCOME                                     | _         | 1,554     |
|               |  |           |           |
|               | RETURNS ON INVESTMENT AND SERVICING OF FINANCE         |           |           |
| 215           | CASHOUTFLOWS   |           | 220       |
| 315           | Interest paid<br>CASH INFLOWS                          |           | 229       |
| (112)         | Interest received                                      |           | (233)     |
| (112)         | linerestreceived                                       |           | (233)     |
|               | CAPITAL EXPENDITURE AND FINANCIAL INVESTMENT           |           |           |
|               | CASH OUTFLOWS  |           |           |
| 4,160         | Purchase of fixed assets                               | 6,625     |           |
| 307           | Payment of improvement grants                          | 295       |           |
| 0             | Payment of Local Authority Housing Association grant   | 981       |           |
| 11            | Payment to voluntary organisations                     | 8         |           |
| 4,478         |  |           | 7,909     |
| (4,709)       | CASH INFLOWS<br>Sale of fixed assets                   | (3,955)   |           |
| (4,709)       | Repayment of improvement loans                         | (3,955)   |           |
| (1)           | Repayment of Housing Act advances                      | 0         |           |
| (131)         | Improvement/Housing Defects grant                      | (78)      |           |
| (2,380)       | Major Repairs Allowance                                | (2,411)   |           |
| (303)         | Housing Association grant                              | Ú Ú       |           |
| (707)         | Capital schemes - Grant income                         | (933)     |           |
| (5)           | Repayment of Housing Association loans/ Vol Org        | (4)       |           |
| (95)          | Repayment of Sale of Council House loans               | (102)     |           |
| (8,334)       |  |           | (7,483)   |
|               |  |           |           |
|               | MANAGEMENT OF LIQUID RESOURCES                         |           |           |
| 2/ 100        | CASH OUTFLOWS  |           | 11 545    |
| 24,180        | Investments made<br>CASH INFLOWS                       |           | 41,565    |
| (19,080)      | Investments realised                                   |           | (46,665)  |
| (17,000)      |  |           | ניטטיטדן  |
| (1,129)       | NET CASH FLOW BEFORE FINANCING                         | _         | (3,124)   |
| (             |  |           | (-, -= -) |

| CASH OUTFLOWS                  |   |   |
|--------------------------------|---|---|
| Repayments of amounts borrowed | 3,000   |   |
| Short-term loans repaid        | 6,000   |   |
|                                |   | 9,000   |
| CASH INFLOWS                   |   |   |
| New loans raised               | 0   |   |
| Short - term loans raised      | (5,000)   |   |
|                                | <u></u> _   | (5,000)   |
| (INCREASE)/DECREASE IN CASH    | -   | 876   |
| . ,                            |   |   |
|                                | Repayments of amounts borrowed<br>Short-term loans repaid<br>CASH INFLOWS<br>New loans raised | Repayments of amounts borrowed3,000Short-term loans repaid6,000CASH INFLOWS0New loans raised0Short - term loans raised(5,000) |

# NOTES TO THE CASH FLOW STATEMENT

# 1. Reconciliation of net surplus to cash inflow from revenue activities

|   | 2003/2004<br>£'000 |
|---|--------------------|
| General Fund deficit                      | 175                |
| Housing Revenue Account deficit           | 247                |
| Collection Fund surplus                   | 320                |
| Contribution to capital reserves          | 0                  |
| Contributions from earmarked reserves     | 0                  |
| Contributions to Collection Fund reserves | (30)               |
| Provisions                                | 0                  |
| Deferred charges                          | (97)               |
| Increase in revenue creditors             | (4,018)            |
| Increase in stocks                        | (1)                |
| Decrease in debtors                       | 5,821              |
| Decrease in debtors provision             | (404)              |
| Interest and investment income            | (233)              |
| Interest paid                             | 229                |
| Asset management revenue account          | (7,625)            |
| Provision for repayment of loans          | (1,282)            |
| Other non cash items                      | 8,452              |
| Net cashflow from revenue activities      | 1,554              |

# 2. Movement in cash

| Cash and bank balance 1 April 2003<br>Cash and bank balance 31 March 2004 | Cash<br>£′000<br>(703)<br>(1,579) |
|---|-----------------------------------|
| Increase in cash  | (876)                             |

# 3. Movement in Long Term Borrowing

|                         | As at   | As at     | Movement |
|-------------------------|---------|-----------|----------|
|                         | 31.3.03 | 31.3.2004 |          |
|                         | £′000   | £′000     | £′000    |
| Public Works Loan Board | 3,000   | -         | (3,000)  |

# 4. Movement in Government Grants

|                         | As at 31.3.03 | As at<br>31.3.2004 | Movement |
|-------------------------|---------------|--------------------|----------|
|                         | £′000         | £′000              | £′000    |
| Revenue Support Grant   | 3,004         | 3,803              | 799      |
| Other Government Grants | 10,395        | 9,830              | (565)    |

## STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

#### The Authority's Responsibilities

The Authority is required:

- to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Chief Finance Officer;
- to manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- to approve the Statement of Accounts.

Councillor Chair of Policy and Organisation Board 2004

November

## The Chief Finance Officer's Responsibilities

The Chief Finance Officer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Chief Finance Officer has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that are reasonable and prudent; and
- complied with the Code of practice.

The Chief Finance Officer has also:

- kept proper accounting records which are up to date; and
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the Statement of Accounts present fairly the financial position of the Authority at 31<sup>st</sup> March 2004 and its income and expenditure for the year then ended.

Mr Peter Wilson Deputy Chief Executive and Borough Treasurer

November 2004

# STATEMENT ON THE SYSTEM OF INTERNAL CONTROL

## 1. Scope of Responsibility

The Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, the Council is also responsible for ensuring that there is a sound system of internal control which facilitates the effective exercise of the council's functions and which includes arrangements for the management of risk.

## 2. Level of Assurance

The system of internal control is designed to manage risk to a reasonable level rather than eliminate all risk of failure to achieve policies, aims and objectives; it can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The system of internal control has been in place at the council for the year ended 31March 2004 and up to the date of approval of the annual accounts.

# 3. The Internal Control Environment

The key elements of an internal control environment are:

Establishing and monitoring the achievement of the council's objectives

The facilitation of policy and decision-making

Ensuring compliance with established policies, procedures, laws and regulations – including how risk management is embedded in the activity of the council, how leadership is given to the risk management process and how staff are trained or equipped to manage risk in a way appropriate to their authority and duties

Ensuring the economical, effective and efficient use of resources and for securing continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness as required by the Best Value duty

The financial management of the authority and the reporting of financial management, and The performance management of the authority and the reporting of performance management

## 4. Review of Effectiveness

The Council has responsibility for conducting, at least annually, a review of the effectiveness of the system of internal control. The review of the effectiveness of the system of internal control is informed by the work of the internal auditors and the managers within the council who have responsibility for the development and maintenance of the internal control environment, and also by comments made by the external auditors and other review agencies and inspectorates.

#### **Management**

Business Unit Managers are responsible for the routine monitoring and review of the internal controls operating within their services.

### Internal Audit

The responsibility for maintaining and reviewing the system of internal control rests with the Council. In practice, however, the Council is likely to take assurance from the work of Internal Audit.

During the year, the work of Internal Audit included fundamental reviews of the system of internal financial control.

## 5. Significant Internal Control Issues

There have been no significant internal financial control issues identified. The following action plan has been prepared for the implementation of corporate governance and risk management procedures:

recommend that a Overview & Scrutiny Committee is to have Risk Management as part of his/her Portfolio;

embed risk management into the Council's daily processes;

further Members, managers and section heads training sessions to assist in risk identification, prioritisation and treatment (including a risk management toolkit).

Provide project management training to key staff through 2004/05 with the aim to introduce an endorsed corporate project management methodology for the Council April 2005.

Improve its performance management framework;

Management arrangements have been revised and are being developed through 2004/05 to ensure a more streamlined approach.

Borough Treasurer .....

Chief Executive

Chair of P&O Board

Date .....

## AUDITORS' REPORT TO GOSPORT BOROUGH COUNCIL

We have audited the financial statements on pages 1 to 41 that have been prepared in accordance with the accounting policies applicable to local authorities as set out on pages 5 to 9.

This report is made solely to Gosport Borough Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 54 of the Statement of Responsibilities of Auditors and of Audited Bodies, prepared by the Audit Commission.

#### **Respective Responsibilities of Chief Finance Officer and Auditors**

As described on page 42 the Chief Financial Officer (Borough Treasurer) is responsible for the preparation of the financial statements in accordance with the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2002. Our responsibilities as independent auditors are established by statute, the Code of Audit Practice issued by the Audit Commission and our profession's ethical guidance.

We report to you our opinion as to whether the financial statements present fairly the financial position of the Council and its income and expenditure for the year.

We review whether the statement on internal control on pages 43 to 44 reflects compliance with CIPFA's guidance 'The Statement on Internal Control in Local Government: Meeting the Requirements of the Accounts and Audit Regulations 2003' published on 2 April 2004. We report if it does not comply with proper practices specified by CIPFA or if the statement is misleading or inconsistent with other information we are aware of from our audit of the financial statements. We are not required to consider, nor have we considered whether the statement on internal financial control covers all risks and controls. We are also not required to form an opinion on the effectiveness of the authority's corporate governance procedures or its risk and control procedures. Our review was not performed for any purpose connected with any specific transaction and should not be relied upon for any such purpose.

We read the other information published with the statement of accounts and consider the implications for our report if we become aware of any apparent misstatements or material inconsistencies with the statement of accounts.

#### **Basis of Opinion**

We conducted our audit in accordance with the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission, which requires compliance with relevant auditing standards issued by the Auditing Practices Board.

An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the council in the preparation of the financial statements and of whether the accounting policies are appropriate to the council's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we consider necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of the information in the financial statements.

# Opinion

In our opinion the financial statements present fairly the financial position of Gosport Borough Council as at 31 March 2004 and its income and expenditure for the year then ended.

## Certificate:

We certify that we have completed the audit of the accounts in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

Signature:

Date:

November 2004

Martin Robinson District Auditor & Relationship Manager